In The Matter Of:

Commonwealth of Massachusetts
Division of Insurance, MPIUA Rate Filings

FAIR Plan Hearing and Prehearing Conference January 19, 2012 Docket No. R2011-02

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HEARING: To consider whether the Commissioner of Insurance should approve rate filings for	7	Jackie Horrigan,
property insured through the Massachusetts Property Insurance Underwriting Association	8	for Senate President Therese Murray21
<pre>("MPIUA"), also known as the FAIR Plan, conducted in accordance with the provisions</pre>	9	Kevin Beagan24
of General Laws, c. 174A, c. 175A, c. 175C, and c. 30A; and 211 CMR 101.00, et seq.,	10	Paula Aschettino, Citizens for Homeowners Insurance Reform28
Prehearing conference pursuant to 211 CMR 101.08(1) immediately following the conclusion of the public comment portion of	11	Felicia Penn (letter read)38
the hearing, to address topics listed in 211 CMR 101.8(1) and scheduling matters,	12	Jane Logan41, 85
held at the Division of Insurance, 1000	13	Gerald Bender65
Washington Street, Boston, Massachusetts, on Thursday, January 19, 2012, commencing at 10:07 a.m.	14	Ronald Lasko66
	15	Katherine Krouch71
BEFORE: Joseph G. Murphy, Commissioner of Insurance Jean Farrington, Stephen Sumner, Presiding Officers	16	Chris Zimmer73
APPEARANCES:	17	Randall Gould80
Meyer, Connolly, Simons & Keuthen LLP	18	Ken Foriter86
(by Michael B. Meyer, Esq.) 12 Post Office Square, Boston, MA 02109	19	
-and- Tommasino & Tommasino	20	
(by Robert C. Tommasino, Esq.) Two Center Plaza, Boston, MA 02108,	21	
for Massachusetts Property Insurance Underwriting Association.	22	
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APPEARANCES (Continued):	1	PROCEEDINGS
State Rating Bureau	2	HEARING OFFICER FARRINGTON: Good morning.
(by Kevin Beagan, Director; Thomas F.	3	I want to welcome you all to the public comment
McCall, Jr., Esq., and	4	hearing on the rate filing submitted by the
Mary Lou Moran, Esq.)	5	Massachusetts Property Insurance Underwriting
1000 Washington Street	6	Association, more commonly known as the FAIR Plan.
Boston, MA 02118,	7	The Docket number for this proceeding is R2011-02,
for the State Rating Bureau.	8	and today is January 19, 2012. I am Jean
Office of the Attorney General	9	Farrington. I am one of the two presiding officers
(by Monica Brookman, Esq.)	10	in this matter. With me on the bench is Stephen
One Ashburton Place	11	Sumner, who is also one of the presiding officers,
Boston, MA 02108, for the Attorney General.	12	and we will very shortly be joined by Commissioner
		Murphy, who will be right here.
	14	A little background: The FAIR Plan
	15	submitted its rate filing on November 10, 2011, and
		it is seeking the following overall statewide
		average rate changes:
	18	For all homeowners forms, the statewide
(Nancy M. Kingsbury,		average proposed increase is 7.2 percent, and that
Registered Professional Reporter)	20	average differs depending on the type of property
- ·		that is insured.
* * *	22	For residential property owners, the
		statewide average proposed increase is 7.4 percent;
		for tenant insurance, the MPIUA recommended a
	44	101 tenant insurance, the MII 1071 recommended a

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1 5.9 percent rate decrease; and for condominium 2 owners, an increase of 4.8 percent.

For dwelling fire and extended coverage,

- 4 the MPIUA is seeking a statewide average increase of
- 5 6 percent, and it requests no increase in the
- 6 average rates for commercial property. The proposed
- 7 effective date of the new rates was December 31,
- 2011, and that obviously will not happen.
- A hearing notice scheduling today's public 9
- 10 comment hearing was issued on November 16, 2011, and
- 11 published in The Boston Globe on November 18. A
- 12 second hearing notice noting a change in the date
- 13 for this public comment hearing was issued on
- 14 November 30 and published on December 3, 2011. Each
- 15 notice was also posted on the Division's Web site.
- The second hearing notice, among other things,
- 17 requested people who wish to make oral statements to
- 18 notify the Division of their intent to speak by
- January 13, 2012. And as of that date, two people
- had submitted notices of intent to speak. 20
- 21 If you did not sign up in advance to speak
- 22 and still wish to make a statement, we have a list
- 23 here that I believe was on the table at the back of
- 24 the room. If you didn't happen to put your name

- 1 in purchasing homeowners insurance and required
- 2 extended coverage, including flood insurance,
- 3 homeowners need to ensure that their primary
- 4 investment is protected. As Congressman, I was
- 5 pleased to have the opportunity to vote in favor
- 6 last month of extending the National Flood Insurance
- 7 Program.
 - "Residents of the Tenth District often must
- 9 turn to the FAIR Plan at a disproportionately higher
- 10 rate in order to ensure that their homes are
- 11 protected up to their maximum values. Approximately
- 12 60,000 homeowners on the Cape and Islands --
- 13 46.6 percent of homeowners -- are insured through
- 14 the FAIR Plan. Therefore, any proposed increase in
- 15 FAIR Plan rates will impact my constituents more
- 16 than the residents of any other Congressional
- District in Massachusetts.
- "I would urge the Massachusetts Property
- 19 Insurance Underwriting Association to keep in mind
- 20 the pressures confronting the people of the Tenth
- 21 Congressional District and all similarly situated
- 22 citizens of Massachusetts who may be struggling to
- 23 pay their mortgages, buy heating fuel, or put food
- 24 on their tables. We all understand that the

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- 1 down and decide at the end that you want to say
- 2 something, you are certainly welcome to do so.
- In addition to the request to offer oral 3
- 4 statements today, the Division has received public
- 5 comments in the form of letters. Customarily we
- 6 invite representatives of elected and appointed
- 7 officials to speak first and then hear statements
- from others. 8
- So elected officials. Michael Jackman, who 9 is appearing on behalf of Congressman William
- Keating of the Tenth District of Massachusetts.
- MR. JACKMAN: Thank you very much and thank
- you for allowing me to appear in the Congressman's
- absence. Unfortunately he couldn't be here today,
- but he asked me to come and make a brief statement
- in the form of a letter, which I have copies which I
- will leave with you, addressed to the hearing clerk. 17
- "I am writing the behalf of homeowners of 18
- the Tenth Congressional District, including Cape
- Cod, the South Shore and Plymouth County, who are
- currently insured through the Fair Access to
- 22 Insurance Requirements or FAIR Plan.
- "As a coastal homeowner myself, I am well
- 24 aware of the difficulty many of my constituents face

- 1 Association must ensure its financial stability in
- 2 the face of historic storm-related damage such as
- 3 was witnessed during 2011. However, I would urge
- 4 that a balance be found through the strictest
- 5 scrutiny of financial resources currently on hand
- 6 and that the rates be set to lessen the burden on
- 7 the ratepayers who often have no other alternative
- 8 to secure insurance for their homes.
- "Thank you for the opportunity to appear
- 10 before you today and present this letter in
- 11 opposition to the proposed rate increases for the
- 12 FAIR Plan. Sincerely, William R. Keating, Member of
- 13 Congress."
- **HEARING OFFICER FARRINGTON:** Thank you. 14
- 15 You do have a couple of copies of your statement?
 - MR. JACKMAN: I do have several, actually.
 - HEARING OFFICER FARRINGTON: Thank you.
- Bring them up here, and I will give one to the
- stenographer. Thank you.
- Is there anybody here who represents a 20
- 21 federal elected official?
- Our next category is statewide elected 22
- 23 officials. The Attorney General, Ms. Brookman.
 - MS. BROOKMAN: Good morning. My name is

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1 Monica Brookman. I am an Assistant Attorney General

- 2 and the Deputy Chief of the Insurance and Financial
- 3 Services Division at the Office of the Attorney
- 4 General. I am appearing today on behalf of Attorney
- 5 General Martha Coakley to present her views on the
- 6 proposed rate change for the Massachusetts Property
- 7 Insurance Underwriting Association, also known as
- 8 the FAIR Plan. The Office of the Attorney General
- 9 represents Massachusetts consumers in matters before
- 10 the Division of Insurance.
- The FAIR Plan is the residual market for
- 2 homeowners insurance. This plan was established by
- 13 the Massachusetts legislature to ensure that all
- 14 property holders in Massachusetts can insure their
- 15 properties at a reasonable cost. Most consumers who
- 16 are rejected for coverage by voluntary carriers
- 17 obtain insurance from the FAIR Plan. The FAIR Plan
- 18 is operated jointly by all private insurers who sell
- 19 homeowners coverage in Massachusetts; each shares in
- 20 the FAIR Plan's profits and losses in proportion to
- 21 market share. FAIR Plan rates must be approved by
- 22 the Commissioner of Insurance after a full and
- 23 public hearing, and rates must not be excessive,
- 24 inadequate, or unfairly discriminatory.

- 1 the information necessary to enable the Commissioner
- 2 to comply with the statutory mandate to consider the
- 3 effects of hurricane losses and the cost of
- 4 reinsurance on voluntary market rates and MPIUA's
- 5 costs of such losses and reinsurance."
- 6 Since its substantial proposed 2007 rate
- 7 increase was disapproved, the FAIR Plan has been
- 8 remarkably profitable. During the five-year period
- 9 from fiscal year 2007 through fiscal year 2001, the
- 10 FAIR Plan's profit totaled over \$200 million, or
- 11 about \$40 million a year. This translates to a
- 12 growth in equity of nearly 400 percent, which is an
- 13 astonishing high growth rate during a period of
- 14 economic crisis. This is over and above the roughly
- 15 \$350 million in reinsurance premiums paid by the
- 16 FAIR Plan during this period, a significant portion
- 17 of which is intended to be retained by the reinsurer
- 18 as profit on the reinsurance transaction. The FAIR19 Plan earns profit from a number of sources,
- 20 including investment income which is slightly less
- 21 than half of the profit, and the collection of
- 22 premium in excess of losses and expenses.
- Unlike the disapproved 2007 filing and the
- 24 currently approved 2006 rates, the current filing

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- As you know, the FAIR Plan submitted a rate request to the Division of Insurance asking for an
- 3 overall 7.2 percent increase. This includes 7.4 in
- 4 homeowners form, which includes a 10 percent rate
- 5 increase for New Bedford, Fall River, Quincy,
- 6 Lawrence, Brockton, Lynn, parts of Boston, parts of
- 7 Essex, Suffolk and Plymouth Counties. Other
- 8 territories will face significant increases; the
- **9** Cape and Islands, which represents roughly
- 10 40 percent of FAIR Plan coverage, will see a 6.8
- 11 increase if the request is allowed.
- The FAIR Plan must demonstrate in this
- 13 hearing that its proposed rate hikes are fair and
- 14 not excessive. Based on the Office of the Attorney
- 15 General's preliminary review of the FAIR Plan's
- 16 filing, we believe no rate increase is warranted.
- On March 21, 2007, the FAIR Plan requested
- an overall rate increase of 13.6 percent with a
- 19 25 percent rate increase in Cape Cod, New Bedford
- 20 and Fall River. This request was denied by the
- 21 Commissioner because the FAIR Plan failed to meet 22 its statutory burden of demonstrating that the
- 23 proposed increase was not excessive. The
- 24 Commissioner found that the MPIUA "failed to provide

- 1 includes an explicit add-on, referred to as a
- 2 "profit provision," designed to further add to the
- 3 FAIR Plan's profit. Without this add-on, the profit
- 4 provision that they are creating which alone would
- 5 generate more than \$15 million in an additional
- 6 annual profit for the FAIR Plan, the indicated rates
- 7 would be about only 2 percent statewide with a
- 8 slight decrease for the Cape and Islands.
- Even if you are not considering this --
- 10 even with this 2 percent increase, that would be
- 11 unwarranted. The increase is based entirely on
- 12 certain "black box" reinsurance hurricane models and
- 13 reinsurance expenses, which the FAIR Plan and its
- 14 consultants refuse to or are unable to justify. In
- 15 this proceeding, the FAIR Plan has the burden of
- 16 demonstrating that the models it uses are
- 17 appropriate for Massachusetts, produce output
- 18 consistent with historical data, and are
- 19 scientifically valid. However, the FAIR Plan has
- 20 decided to adopt the strategy here of presenting no
- 21 witnesses who are experts on hurricane models. The
- 22 FAIR Plan has not demonstrated that the hurricane
- 23 models are fair and reasonable for use in
- 24 Massachusetts. Thus, as in 2007, the proposed rate

January 19, 2012 Page 15 Page 13 1 hikes should be rejected. 1 grown in size significantly. We have 73 airplanes Because the FAIR Plan is the insurer of 2 now, so we are very involved in procuring insurance, 3 last resort, the Commissioner is statutorily 3 and in fact every year we go over to London to talk 4 required, when reviewing the rate request, to 4 to their reinsurance market to sort of understand 5 consider the intent of the FAIR Plan's creation, 5 better the process. 6 which is to make basic property insurance available And I want to also thank, while I am 7 at a reasonable cost. In our view, any increase in 7 talking here, the folks from the FAIR Plan who have 8 the FAIR Plan's rates is unsupported and would 8 been by my office many times in the year I have been contravene the statutory intent. Thank you very 9 in office to help me understand the nuances of the 10 much. plan and exactly how it works. 11 (Applause) And I would like to say that the more I **HEARING OFFICER FARRINGTON:** Do you have 12

13 copies of your statement? MS. BROOKMAN: Yes. 14 **VOICE FROM THE AUDIENCE:** Are the 15 16 microphones on?

HEARING OFFICER FARRINGTON: Sorry? 17 **VOICE FROM THE AUDIENCE:** Are the 18 19 microphones on?

HEARING OFFICER FARRINGTON: As far as we 20 21 know. The green lights are on. If there is a 22 problem with the microphones not projecting very 23 well, just make sure you speak loudly and clearly, 24 please.

12 have understood the plan, the more at ease I am with 13 the way rates are determined and sort of how it 14 interplays. It is so important to our region since 15 a few years ago 60 percent of my constituents were 16 covered, and now that number is down to about 17 47 percent. So what is happening is as the cycles 18 in the free market play out, we see people go in and 19 out of the FAIR Plan according to their ability to 20 procure from the commercial underwriters. We should be clear that the FAIR Plan is 22 the commercial underwriters, just packaged in a

Page 14 Page 16

23 different way. That's really what is happening. So 24 we are sort of regulating profit through, and as the

Is there any other statewide elected 2 official who wishes to make a statement? Elected 3 officials? Senator Wolf representing the Cape and

SENATOR WOLF: Thank you very much. It is 5 6 an honor to be here, and I appreciate your willingness to listen.

I do want to acknowledge my colleagues, 8 9 Representative Turner and Representative Madden, who 10 are here also from my district. On the way over 11 they received word from the Ethics Commission that 12 because they have participated in the FAIR Plan, 13 they are not allowed to actually testify. But there 14 is a reason we all walked over here together today. So you won't be hearing from them, but they stand I guess to escort me back to the State House after the

We are going to be submitting written 18 testimony, and you are going to be hearing a ton of 20 facts and figures today, so I want to give you a 21 tiny bit of personal background about why I think I 22 can bring something to the table here which 23 hopefully will be instructive.

I started an airline 22 years ago. It's 24

1 representative from the Attorney General said, 2 that's problematic to begin with.

4 every year is so that the secondary market can 5 really understand the nuances of our business. Part 6 of my concern in the last year is, I think we are 7 rated -- and I am specifically talking now about the 8 Cape and Islands -- by a secondary market without 9 them having full benefit of really understanding the 10 region I represent.

I will say that the reason I go to London

11 Let me give you a couple of examples, and I 12 have asked the FAIR Plan this. We are all focused 13 on the computer modeling. I agree it's a "black 14 box." We actually sat down and had a discussion 15 about computer modeling. For the last 35 years 16 since I learned to fly on the Cape, literally I have gotten up every morning with a huge interest in 18 meteorology and watching the weather. So it's not a 19 passive interest of mine; it's an active interest 20 of, and it's very related to the FAIR Plan rates. I will tell you that it's good that in the 21 22 last year the FAIR Plan seems to have dropped

23 Category 4 and 5 hurricanes out of the modeling. 24 That leaves us with 1, 2 and 3 hurricanes. The Cape

testimony.

- 1 and Islands in the last hundred years has not been
- 2 significantly hit by the type of hurricane that the
- 3 modeling is building into the rates. But let me
- 4 just leave the hurricane modeling aside for a second
- 5 because you are going to hear more about the
- 6 mystique about "black box."
- 7 Other meteorological factors which are
- 8 built into this, because they are a statewide
- 9 phenomenon, are ice storms. And because we exist in
- 10 a maritime environment, the likelihood of us getting
- 11 a significant ice storm as we saw out in the
- 12 Worcester area several years ago is zero. In a
- 13 maritime environment you get a boundary layer effect
- 14 which warms the air when you have warm air aloft,
- 15 which is the scenario of an ice storm, and our
- 16 exposure to ice storms is relatively zero on the
- 17 Cape and Islands.
- Our exposure to severe thunderstorms -- and
- 19 again, this is because of our maritime
- 20 environment -- severe thunderstorms and tornadoes is
- 21 virtually zero. Our exposure to widespread
- 22 rain-induced flooding, because of the soil, the
- 23 permeable soil that we have on the Cape and Islands,
- 24 is zero. So if you look at that, yes, there is

- 1 geographically and meteorologically, this is a very
- 2 diverse state and we really need the secondary
- 3 market to look at each of the risks in each of the
- 4 regions before assessing and setting rates based on
- 5 that risk.
- I am going to argue actually that we
- 7 shouldn't freeze it at 6.7 percent. I think we need
- 8 to look at reducing the rates on the Cape and
- 9 Islands, because -- again, I am going to speak
- 10 personally for a second -- I have lived in the same
- 11 house for 26 years. When I moved into that house,
- 12 my homeowners insurance was \$30 a month, \$360 a
- 13 year. My homeowners insurance is now over \$3,000 a
- 14 year, almost a tenfold increase, and the deductibles
- 15 for wind are approaching \$10,000 now. I look at
- 16 sort of what is built into these rates. Do we
- 17 understand executive compensation as it's built into
- 18 these rates? Do we understand the risk of the
- 19 investment? Not the inherent risk of the insurance
- 20 losses but the inherent risk of the investment from
- 21 the insurance industry? And we know what that
- 22 brought us over the last number of years.
- So I think that the cover needs to be
- 24 peeled back. We need to look at this in a much

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- 1 local street flooding which sometimes affects a home
- 2 or a small neighborhood, but the type of widespread
- 3 flooding we saw when Irene went through, it doesn't
- 4 happen on the Cape. We can get five, six, seven
- 5 inches of rain, which is unusual but it does happen
- 6 out of this storm, and we don't get the kind of
- 7 neighborhood flooding that the rest of the state
- 8 gets. So if there is an added risk in the Cape and9 Islands because of the hurricane modeling, we are
- 10 not getting the reduced risk for ice storm,
- 11 thunderstorm, tornado, widespread rain-induced
- 12 flooding. Yes, we had coastal flooding, but that's
- 13 built in, and it's recognized through ridiculous
- 14 deductibles.
- Representative Madden as we were walking
- 16 over, his wind deductible on his house is \$50,000.
- 17 Think about that for a minute. Why even have it if
- 18 it's \$50,000?
- So I sort of look at the big picture. We
- 20 need more information. I'm wondering whether the
- 21 FAIR Plan or any of the commercial underwriters have
- 22 actually invited the secondary market over here to
- 23 sit down and have a much more granular approach
- 24 regionally throughout the Commonwealth, because

- 1 broader way. More entrants in the private sector
- 2 have come into this market in the last year, which
- 3 is good news, but generally when insurance markets
- 4 soften and more carriers come in to write, that's
- 5 because they see an economic opportunity. And that
- 6 economic opportunity exists because if you compare
- 7 what's collected in premium and what's paid out in
- 8 losses or loss ratio, it's very attractive for the9 Cape and Islands region right now.
- So one of the things I would like you to
- 11 consider is, the good news is we have more
- 12 competition coming into our market, but the reason
- 13 for that is because it's an attractive business
- 14 opportunity. And the reason for that is because
- 15 there's a good margin between premiums collected and
- 16 losses.
- I came in saying I think you should look at
- 18 as much as a 20 percent reduction in our region. If
- 19 you look at our historic loss ratio over the last
- 20 20 years and the profit that has been made both in
- 21 the FAIR Plan and out of the FAIR Plan, you will see
- a tremendous economic benefit to the insurancecompanies and not a lot of payout. And you are
- 24 going to hear about "the catastrophic storm," the

Page 24

Page 21 1 "perfect storm" that is the rationale for all this. 1 coastline should not be penalized for where they 2 And I really, based on all of my understanding about 2 live and should not have to pay rates based on what 3 both historic and looking at the weather patterns 3 may happen. The Senate President firmly believes 4 and the exposure on the Cape and Islands, really 4 that the data used by insurers should not only be 5 question that science and ask that we apply more 5 timely but based on real scientific data and not on 6 good science to it until we fully understand it. So 6 insurance company models. 7 thank you very much. I appreciate it. The FAIR Plan was created to provide 8 coverage to homeowners unable to secure insurance in (Applause) HEARING OFFICER FARRINGTON: Thank you very 9 the private market. It was not and is still not 9 10 intended to be one of the primary sources of 10 much. 11 homeowners insurance for residents in coastal areas. 11 Ms. Horrigan from Senator Murray's office. MS. HORRIGAN: Hello. My name is Jackie 12 Homeowners in coastal areas deserve comprehensive 12 13 Horrigan, and I am here on behalf of Senate 13 insurance at an affordable price, and a rate President Therese Murray for her remarks on the 14 increase could potentially make already unaffordable 15 insurance practically unattainable. proposed rate increase. The Senate President will remain resolute 16

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Senate President Murray first wants to 16 17 thank the DOI for postponing this hearing. She appreciates your willingness to encourage and support the public's participation in this process. Homeowners insurance is a pressing matter 20 21 for the Commonwealth of Massachusetts, specifically

22 for those living on the coast. The Senate 23 President's district, Plymouth and Barnstable 24 Counties, is comprised mainly of all coastal

for lower homeowners insurance rates. Thank you. HEARING OFFICER FARRINGTON: Thank you. Do 20 21 you have a copy of your statement that you could --

continue to advocate on behalf of her constituents

MS. HORRIGAN: I can get you one. HEARING OFFICER FARRINGTON: That would be 23

17 in her position against excessive rates and will

24 helpful.

1 communities, and she is contacted frequently by 2 constituents with regard to their homeowners

3 insurance policies.

Throughout the president's tenure in the 4 5 Senate, she has been committed to ensuring that her 6 constituents have access to fair and complete 7 coverage for their homes. In the 2006 and 2007 8 legislative sessions, the Senate passed homeowners

homeowners insurance market and reduce the burden of 11 storm costs for coastal residents. While neither of these bills ultimately passed, other changes in the

insurance bills to set new standards for the

insurance market have happened since these bills were considered.

14

15 With the deregulation of the auto insurance 16 industry, we all expected that we would see more insurers enter the homeowners insurance market; and while some national insurers have entered the market, unfortunately not enough have entered to 20 have a meaningful impact on homeowners insurance.

21 The Senate President wants to make it clear 22 that she is not giving up the fight in attempting to 23 curb the rising cost of homeowners insurance. 24 Coastal homeowners and residents living close to the

And, Senator Wolf, do you have a copy as 2 well? Did you have a copy of your remarks? **SENATOR WOLF:** We are going to be 3

4 submitting written testimony to you next week.

HEARING OFFICER FARRINGTON: Thank you very 5 6 much.

7 Is there anybody else who is an elected 8 official or representing an elected official at the 9 state level? Any local officials? Any members of 10 boards of selectmen or anybody else who wishes to 11 make a statement at this time? All right. Then we 12 will move on to our next category of appointed

13 officials. Mr. Beagan from the State Rating Bureau.

15 MR. BEAGAN: Thank you. My name is Kevin 16 Beagan. I am the Director of the State Rating Bureau within the Division of Insurance. The State

18 Rating Bureau, which is the technical, actuarial arm

19 of the Division, reviews proposed insurance rates, 20 and along with the Attorney General, represents

21 consumer interests to ensure that the premiums

22 charged meet the requirements of Massachusetts law.

The role of the Massachusetts Property

24 Insurance Underwriting Association, also known as

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- 1 the FAIR Plan, is an important one, for it serves as
- 2 insurer of last resort, providing coverage on a
- 3 personal and commercial lines basis, including
- dwelling fire and extended coverage, homeowners
- multi-peril, and commercial fire and allied lines
- policies. 6
- Between 2004 and 2007, a number of carriers 7
- stopped writing home insurance in the Cape Cod and
- Islands area and others non-renewed all this
- business in that area. This included one carrier's
- non-renewal of approximately 14,000 Cape Cod and
- Islands homeowners policies, citing concerns about
- increased hurricane exposure in coastal areas. Many
- of the non-renewed policyholders found replacement
- coverage in the FAIR Plan with coverage comparable
- to what is available in the voluntary market. Due
- to these business decisions by its member companies,
- the FAIR Plan more than doubled its Cape Cod and
- Islands exposures during that period. Although the
- number of Cape Cod and Islands policies in the FAIR
- Plan has stabilized and even been reduced in the
- past few years, the number of policyholders in this 22
- area remains large. 23
- The State Rating Bureau has been reviewing 24

1 the MPIUA's recent proposal for rate revisions since

examining the filed rate level indications and rate

7 that we will be in a position to comment during the

hearings on whether the proposals meet all statutes

In relation to this filing, I would like to

comment on the challenges that policyholders are

Barnstable, Dukes and Nantucket Counties) in a

A number of experts have claimed, and various

catastrophe models predict, that the Cape Cod and

Islands area is in a position that is geographically

events. Although most hurricanes do strike in the

Cape Hatteras in North Carolina may strike New 23 England. Just last year Tropical Storm Irene did

Caribbean and Southeastern United States, based on

vulnerable to hurricanes and other wind-related

21 historic records, hurricanes that proceed beyond

24 impact parts of Connecticut, Massachusetts and

facing in the Cape Cod and Islands area (composed of

market with reduced options for homeowners coverage.

change proposals, both on a statewide basis and by

2 it was filed with the Division of Insurance. State

3 Rating Bureau staff and consultants have been

territory, in light of the actuarial evidence, so

and regulations that govern the plan.

- Vermont.
- Homeowners insurance companies have
- factored hurricane and wind risk into their
- underwriting and rating decisions, and in order to
- reduce their potential exposure and financial
- situations, these companies have also purchased more
- reinsurance from private reinsurers in order to
- maintain their financial strength and ratings.
- A review of the MPIUA filing before us
- indicates that the costs attributable to the risk of
- catastrophic events continue to be a major part of
- 12 the rates proposed for MPIUA policyholders. The
- State Rating Bureau is therefore conducting a
- thorough investigation of the costs claimed to be
- attributable to the risk of catastrophic events as
- well as costs attributable to reinsurance purchases
- and will take particular care in reviewing the
- section of the filing applying to the Barnstable,
- Dukes and Nantucket Counties. But this does not
- exhaust our effort to look at every portion of the
- filing from an examination of overall losses and
- expenses to the allocation of premiums by territory. 22
- 23 Our recommendations in these proceedings
- 24 will reflect the careful inspection of the legal and

1 technical staff of the State Rating Bureau and a

- thorough examination of the witnesses and materials
- proposed by the FAIR Plan, including consideration
- of the sufficiency of the materials and witnesses
- presented in support of the rate hike proposed by
- the MPIUA.
- 7 Thank you for the opportunity to speak
- 8 today.

HEARING OFFICER FARRINGTON: Is there

- anyone else here who is an appointed official or 10
- representative of an appointed official? All right.
- Hearing no response, we will move on to the next
- category of speakers, those who signed up in
- advance. 14
- Ms. Logan? 15
- MS. ASCHETTINO: Could there be permission 16
- that I would speak first? 17

HEARING OFFICER FARRINGTON: Certainly, 18

- yes. You were the second person to sign up, so if
- you wish to exchange places, that's fine. 20
- MS. ASCHETTINO: I thank the Hearing 21
- Officer for the opportunity to make an oral
- statement today regarding the MPIUA rate filing. 23
- Paula Aschettino, Chair of the Citizens for 24

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- 1 Homeowners Insurance Reform, and I represent
- 2 thousands of coastal citizens of Massachusetts who
- 3 are struggling with the cost of excessive homeowner
- 4 insurance rates.
- 5 I ask the Commissioner of Insurance to deny
- 6 this proposed rate increase for all territories. We
- 7 are sick of this powerful industry, free of the
- 8 antitrust laws, having influence and control over
- 9 our politicians, regulatory departments, Division of
- 10 Insurance, state government and national government.
- The MPIUA holds citizens hostage with high
- 12 costs who have no other options for insurance
- 13 coverage. We are fed up with the MPIUA, who
- 4 manipulates data, inflates rates, shifts risk to the
- 15 homeowner, but keeps their hands out to collect the
- 16 profits.
- The purpose of a rate filing is to furnish
- sufficient evidence to enable the Commissioner to establish that the rates requested comply with the
- 20 statutory requirements and fall within the range of
- 21 reasonableness.
- The FAIR Plan has over \$280 million in
- 23 profits. Their loss ratios are low and have been
- 24 low. They have 5,000 fewer policies than the year

- 1 Here is another money-making scheme. In
- 2 the minutes of the April 2011 meeting, it was
- 3 accepted and suggested to continue the "strategic
- 4 plan," as they call it, to continue to reinspect
- 5 properties frequently and increase the replacement
- 6 values. This gives the MPIUA a rate hike and it
- 7 shifts more risk to the citizens. This unjustified
- 8 practice does not require the Commissioner's
- 9 approval.
- And at this moment, I will just interrupt
- 11 my testimony for a moment just to mention that I
- 12 find it interesting that our legislators, according
- 13 to the Ethics Committee, were not advised to testify
- 14 because they have the FAIR Plan. Well, I am asking
- 15 the Division of Insurance to file with the Ethics
- 16 Committee the ethics that the FAIR Plan president
- 17 has a son and family in one of the largest
- 18 reinspection businesses of the state that they use.
- 19 And if we are discussing ethics, I am requesting
- 20 your full attention to see whether this is an
- 21 appropriate relationship for the citizens. I will
- 22 go back to my testimony.
- 23 (Applause)
- This process of reinspecting our homes

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- 1 before, and in 2010 they made over \$24 million in
- 2 profits. They have not had a year of a loss since
- 3 2003. They received a large rate hike in almost
- 4 every territory but the Cape in 2010. How dare they
- 5 ask for a 7.2 percent increase?
- 6 ISO, which I find very coincidental, sent
- 7 out recently a circular on 2011 Advisory Loss Cost
- 8 Level Activity for homeowners insurance in
- 9 Massachusetts. It showed that it released a
- 10 circular in May of this 2011 suggesting that the
- 11 insurers lower the loss cost by one percent.
- 12 Further, the circular reports that ISO has a filing
- 13 pending for a reduction of 7.2 percent; in other
- 14 words, rates should be dropping 10 percent, but I
- 15 find it very coincidental on this filing for the 7.2
- 16 rate increase.
- The MPIUA has built a 5.8 percent profit in
- 18 this filing. The FAIR Plan is a pool of private 19 insurers who do not wish to cover coastal citizens.
- 20 This is redlining, and to prevent this label, they
- 21 come together well insulated from any serious loss
- 22 by purchasing huge amounts of reinsurance that the
- 23 homeowners pay for. They do not deserve to make any
- 24 more profit. \$280 million is already excessive.

- 1 raises the total insured value to over \$101 billion,
- 2 according to the RMS model in this filing, and that
- 3 is for 200,150 policies. The MPIUA takes Parts A,
- 4 B, C and D of each policy, adds those together, and
- 5 then sends that to the modeler. The homeowners pay
- 6 the reinsurance costs on billions of dollars of
- 7 excess coverage which will never be paid out and
- 8 there will never be a loss.
- 9 Part B of the RMS model is approximately
- 10 \$750 million. Part D, loss of use, is over
- 11 \$3 billion. Part C, contents, over \$5 billion.
- 12 This is outrageous.
 - I don't care how ISO and the whole United
- 14 States does their insurance percentages. It is the
- 15 responsibility of every state and the Division of
- 16 Insurance to make sure that these rates are
- 17 reasonable and that unnecessary padding of the
- 18 percentages of the policies -- 50 percent of your
- 19 Part A replacement value goes to contents. For many
- 20 people who have excessive replacement values,
- \$400,000, \$500,000 over and above what they feel is right, the premium is based on that. That's
- 23 \$250,000 to cover contents. Most losses are only a
- 24 partial loss. That's a huge inflation, 30 percent

- 1 in the FAIR Plan on loss of use. 30 percent of
- **2** \$400,000. \$120,000. We could be renting the Trump
- 3 Towers for people to stay out of their home if they
- 4 have a fire.
- 5 Most of the policies with our deductibles
- 6 will never see the insurance industry ever pay out
- 7 of their own pocket for the losses, according to our
- 8 historical past and the kinds of storms that we
- 9 have. When Tropical Storm Irene came through, there
- were people that had trees that came down on their
- .1 power service.
- I had a 91-year-old friend who came and
- 13 stayed with me while her power was out for a week.
- 14 Of her \$1,500 bill for her electrician to put her
- 15 electrical box back on the house, there's no
- 16 insurance coverage for these kinds of things. The
- 17 industry and the FAIR Plan has built this up so they
- 18 will only make profits, not losses. This goes for
- the private insurers as well, but we are here today
- 20 on this.
- 21 Since the predicted losses have been
- 22 intentionally inflated as shown in my example above,
- 23 we ask that the Commissioner to deny this rate
- 24 filing.

- 1 for completeness and accuracy of the information
- 2 about our homes to be used in the models. They
- 3 state that the degree of details provided or omitted
- 4 can have a substantial impact on the model results.
- 5 Both models, which show insufficient data about our
- 6 homes, has been submitted to the hurricane models by
- 7 the MPIUA, leaving our homes to be modeled "weak" in
- 8 wind events. This withholding of data by the MPIUA
- 9 results in increased predicted losses, thus
- 10 increasing the reinsurance costs and our rates.
- We ask the Commissioner of Insurance to
- 12 deny this rate filing due to the intentional
- 13 withholding of information on our homes for the
- 14 purpose of inflating losses to justify a rate
- 15 increase.
- Reinsurance: On the topic of reinsurance,
- 17 the MPIUA should not be buying any reinsurance.
- 18 This organization, an agency, is comprised of
- 19 private insurance companies who will not cover
- 20 people in a risk area. Their own companies have
- 21 some responsibility, since they are redlining, to
- 22 base reasonable rates. And we do not want them to
- 23 be insufficient, but there is no reason that the
- 24 citizens are insulating these private companies to

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- Another reason our predicted losses are so high is because the models have not been proven that
- 3 they use Massachusetts data. Our Northeast region
- 4 includes the historical history of Long Island, New
- 5 York. And if you go to her database, you will see
- 6 that Long Island has had a higher experience of
- 7 Category 3 hurricanes. This is not Massachusetts,
- 8 and anything out of Long Island is used to skew and
- 9 to raise our potential losses and the intensities
- 10 and frequencies of the hurricanes which the modelers
- 11 are predicting which do not correlate to our
- 12 historic past of hurricane events.
- In the two models, the AIR model predicts
- 14 higher cost of loss at the coast. The RMS model
- 15 predicts higher loss of costs inland. The FAIR Plan
- 16 blends the two model results and therefore they
- 17 result in high predicted losses across the entire
- 18 state and use this to justify a rate increase to
- all. Sufficient data and proof of accuracy of the
- 20 models is not present, so we ask on this basis for
- 21 the Commissioner to deny this rate filing.
- Of most importance, on the vulnerability
- 23 function of the model and the damage of wind to our
- 24 homes, both modeling companies emphasize the need

- 1 only make profit.
- 2 We have great concern on how the amounts of
- 3 reinsurance are calculated and how they are being
- 4 purchased. As shown, there is evidence that the
- 5 predicted losses, as I said before, are manipulated
- 6 and falsely inflated. The FAIR Plan board is
- 7 unilaterally making decisions with the assistance of
- 8 a reinsurance broker who benefits with a 10 percent
- 9 commission based on the amount of reinsurance that
- to he says the FAIR Plan should buy. This year the
- 11 commission is \$7.9 million, and the FAIR Plan
- 12 accepts a \$5 million kickback on the commission from
- 13 the broker.
- We have a great deal of concern on how this
- 15 process goes on, on the amounts that are purchased,
- 16 and we say that the citizens should not be paying
- 17 the cost of reinsurance.
- I will get to the point of ISO. ISO,
- 19 Insurance Services Office, acts as the actuary in
- 20 this filing and justifies factors, trends, many
- 21 different evaluations that go into the rate. We
- 22 have a problem in that ISO has not been validated or
- 23 audited for its accuracy or data for Massachusetts.
- 24 Many of the low incidence of hurricane losses and

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- 1 claims in this state, the requirement by ISO to
- 2 provide loss data to not only to the filing but also
- 3 to the modeling companies, is not proven to be
- 4 accurate. ISO owns one of the modeling companies,
- 5 the AIR modeling company. We find this a terrible
- 6 conflict of interest in that the modeling company is
- 7 using ISO data, and again, there is just too much
- 8 interplay between these very important factors,
- 9 which ends up in resulting in the citizens paying a 10 large part of our rate.

The testimony of Mr. Ericksen I feel should be discounted. He is hired as the actuary to

13 evaluate the accuracy of the data used by ISO. He

4 works for ISO, and the ISO company owns the modeling

15 company.

In conclusion, due to the lack of validated information in this filing and the lack of proof of

18 the models and how reinsurance was calculated, we

ask that the Commissioner of Insurance deny this

20 rate filing. Thank you.

21 HEARING OFFICER FARRINGTON: Thank you.

(Applause)

HEARING OFFICER FARRINGTON: Ms. Logan?

MS. LOGAN: Before I start with my

1 which is anything but. In the 58 years that I have

2 lived in this house, my family or I have submitted

3 exactly one claim for less than \$500. I figured

4 that since 1953, my family or I have paid Travelers

5 Insurance over \$60,000 with one claim for \$465.

6 That is less than one percent payout on their part.

7 The way I see it, the insurance company owes me

8 money.

9 "Since being insured by the FAIR Plan, my 10 homeowners insurance has almost doubled. There is

11 no reason for this, other than the greed on the part

12 of the insurance industry. The insurance industry

13 uses storm modeling that is not specific to Cape

14 Cod. It bases its information on substandard

15 building codes prevalent in Florida but not

16 applicable to Cape Cod. It does not look at each

17 home specifically or even consider the 'character

18 and behavior of storms, i.e., hurricanes that have

19 a prevailing wind from the south. In my particular

20 case, my home is over 6,000 feet from any

21 south-facing shoreline. However, I am within

22 550 feet of an inland protected harbor and therefore

23 ineligible for insurance even though this harbor

24 lies to the north, not the source of any hurricane.

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1 testimony, there was a citizen on the Cape who

2 couldn't attend today, and she asked if I could read

3 her letter or just submit it. I don't know. Am I

4 allowed to read a letter?

HEARING OFFICER FARRINGTON: You may read

6 it if you wish or submit. Either way, it's your

7 choice.

18

8 MS. LOGAN: I will read it. This is from

9 Felicia Penn. The Penn family on Cape Cod owned

10 Puritan Clothing Company, and they are leaders in

11 the business community on the Cape as well as

12 community activities.

"Dear Commissioner Murphy, I am unable to

14 attend the hearing on January 19 reference the

15 approval of the rate increase by the Mass. FAIR

16 Plan, Docket No. R2011-02. Please accept this

17 letter in lieu of my testimony.

"I have lived in my house in Hyannis,

19 Mass., on Cape Cod since 1953. My parents build

20 this house, and I purchased it from them in 1979. I

21 am in a 'coastal' zone. Up until about seven years

22 ago, we paid a 'normal' home insurers rate.

23 Suddenly, my insurance company dumped me, and I had

24 no choice but to seek insurance from the FAIR Plan,

The insurance companies have been gouging

2 the year-round residents of Cape Cod for years. We

3 ask that you demand on our behalf that they recreate

4 modeling that is accurate for both Mass. building

5 codes and Mass. meteorological patterns. We ask

6 that your office support the efforts of the District

7 Attorney" -- and I think she means the Attorney

8 General -- "in assuring rates that are reasonable

9 and affordable, and practices that are fair and

10 transparent. We ask that your office stand up and

11 take responsibility to see that the buck stops with

12 you and that you put an end to the deceptive

13 practices by the insurance industry and that you not

14 approve the pending rate increases as filed. Enough

15 is enough.

"Thank you for your efforts on our behalf,Felicia Penn."

I might also want to add that the Penn

19 family, especially Howard Penn, Felicia's uncle, was

20 very, very good friends with Ted Kennedy. And if

21 Ted Kennedy was alive today, I am sure that he would

22 be working on this for us.

That's her letter. I will submit it later.

HEARING OFFICER FARRINGTON: Thank you.

- 1 MS. LOGAN: So now we are on to me because
- 2 this is my testimony. My name is Jane Logan. I
- 3 have been a licensed Mass. insurance broker for 32
- 4 or 33 years. I have been an insurance auditor and
- 5 an insurance loss control inspector, and I am also
- 6 an MPIUA policyholder.
- 7 I would like to thank the Division of
- 8 Insurance for rescheduling this hearing. That being
- 9 said, I would like to admonish the MPIUA for the
- 10 second time in a row planning to have the rate
- 11 filing hearings held the week before Christmas. It
- 12 just isn't fair, and I believe it's done
- 13 intentionally to limit public participation.
- The second thing that I would like to
- 15 mention is the 1,500-page rate filing has a table of
- 16 contents but no page numbers. And we complained
- 17 about that two years ago at the hearing. I actually
- 18 have a copy of the rate filing. I read the rate
- 19 filing, all 1,500 pages of it, and if you want to
- 20 find something in it, you can't go back and
- 21 reference it. You have to make a table of contents
- 22 yourself. It just isn't right. I have never seen
- 23 such a thing, and I believe it's intentionally
- 24 obstructive.

- 1 9/12/1960; Hurricane Gloria, 9/27/1995; Hurricane
- 2 Bob, 1991. And since Hurricane Bob, not one
- 3 hurricane up until Irene has hit this area. And I
- 4 believe by the time Irene got here, it wasn't a
- 5 hurricane. It had been downgraded to a tropical
- storm, and it hit the western part of the state, notthe coast.
- 8 The hurricane models that we have, yes,
- 9 they do, they project hurricanes and they have said
- that hurricanes are increasing. But part of the
- 11 fact that it may seem like hurricanes are increasing
- 12 is because we have new, modern technology that can
- 13 track storms or become aware of storms that years
- 14 and years ago would not have been noticed without
- 15 all this technology. So whether or not the storms
- 16 are really increasing can be debated. The flip side
- 17 of that is we have all this technology to tell us
- 18 when the storms are coming, so we have more warning
- 19 so people have time to protect their property. So
- 20 that's the good side of the hurricane model, is we
- 21 do have far more advance warning.
- I have got to tell you, for an industry
- 23 that expects so much information that they collect
- 24 from their policyholders and also all sorts of

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- I found a wonderful quote when I was preparing for this hearing today: "With the
- 3 explosion in insurance products and the companies
- 4 issuing them, the industry was fraught with fraud
- 5 and scandal. These range from issuing companies
- 6 that did not actually have the capital to pay
- 7 claims, running instead like fragile Ponzi schemes,
- 8 to insurers demanding unfairly high premiums or
- 9 forcing out competitors in an attempt create a
- 10 monopoly." That was written the history of
- 11 insurance back in the 1890s. Some things never
- 12 change. Those practices are still going on today.
- So speaking of 1890, I have done a couple
- 14 time lines here. The first time line is I took this
- 15 off a Mass.gov Web site, and it lists 11 storms that
- 16 have hit the New England area dating from August 25
- 17 of 1635. The next one is September 23 of 1815, over
- 18 200 years later; the September Gale of 9/8/1869; the
- 19 Great New England Hurricane, 9/21/1938; the Great
- 15 Great New England Transcalle, 9/21/1930, the Great
- 20 Atlantic Hurricane, 9/14 to 9/15/1944; Hurricane 21 Dog -- my personal favorite because I am a dog
- 22 lover -- 9/11 to 9/12/1950; Hurricane Carol,
- 23 August 31, 1954; Hurricane Edna, 9/11/1954;
- 24 Hurricane Diane, 9/17 to 9/19/1955; Hurricane Donna,

- 1 things, they don't like to give much back. It's
- 2 really, really difficult to get information from the
- 3 insurance industry.
- 4 So back to hurricane modeling. Hurricane
- 5 modeling was basically invented by Karen Clark. She
- 6 started the company called AIR. Even Karen Clark
- 7 now is criticizing the way that the insurance
- 8 industry is using hurricane models. She sold her
- 9 company AIR to ISO, which Paula already mentioned is
- 10 the Insurance Services Office. So one of the
- 11 companies used in this rate filing request is ISO,
- 12 which is owned by the insurance industry. The other
- 13 company, RMS, that company is run by reinsurance
- 14 insiders and venture capitalists. The chief
- 15 financial officer, Stephen Robertson, worked for 12
- 16 years in investment banking, the global insurance
- 17 and reinsurance industry that's part of Citicorp
- 18 (Salomon Brothers/Smith Barney), Deutsche Bank and
- 19 Lehman Brothers, or in other words, the who's who of
- 20 government bailout recipients.
- The technology officer, Philippe Stephan,
- 22 worked at Moody's KMV, credit risk analysis for
- 23 investors. The modeling is outsourced to these
- 24 modeling companies as a way to circumvent the

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- 1 regulatory process because then they can say it's
- 2 proprietary information. You know, we can't release
- 3 the information on how the hurricane models are
- 4 calculated because we don't own it; it's
- 5 proprietary. You know, they have the right to their
- 6 privacy. So then if they can't release the models,
- 7 they shouldn't be allowed to be used in the rate
- 8 filing. We need more transparency in this process.
- Then on top of ISO, I just realized that
- 10 the other day that the FAIR Plans have their own
- 11 organization, the Property Insurance Plans Service
- 12 Office, Inc. If they weren't exempt from the
- 13 antitrust laws, all of this would be illegal, but
- 4 they are exempt from it. They are supposed to act
- 15 through the highest of character, and they don't.
- 16 They use it against the consumer.
- That brings us to the fact that this
- 18 coastal insurance crisis was created by the
- 19 insurance industry. They sponsored a bill, two
- 20 bills, in 2003, that eventually became Chapter 436
- of the Act of 2004, which allowed the FAIR Plan to
- 22 jack the rates in the large share territory. The
- 23 Cape was not a large share territory at that time.
- 24 The Cape became a large share territory after this

- 1 Golembeski of lying to them unless they really
- 2 believe it's true. That goes on Suffolk County SJC
- 3 09966. In that, they specifically said that he was
- 4 not truthful, that he misled them to the true impact
- 5 of the those bills that were filed. So the bill
- 6 that eventually became Chapter 436 was filed in
- 7 2003, and it was signed into law by Governor Romney
- 8 on December 22, 2004.
- 9 From as far back as I could go up until
- 10 January of 2004, the FAIR Plan had no lobbying
- 11 expenses. They didn't pay lobbyists anything.
- 12 Another side note to this is that Jack Golembeski
- 13 and Attorney Tommasino are registered lobbyists and
- 14 sometimes they get paid by the FAIR Plan as
- 15 lobbyists. I don't know what that's all about, but
- 16 they get money from the FAIR Plan as lobbyists.
- So after that bill that caused all the
- 18 rates on the Cape to go up, the FAIR Plan spent in
- 19 2005, \$66,124 on lobbying; 2006, \$66,000 on
- 20 lobbying; 2007, \$72,000 on lobbying; 2008, \$72,225
- 21 on lobbying; 2009, \$72,200; 2010, \$74,730; and 2011,
- 22 \$41,024 . I don't understand why the FAIR Plan
- 23 needs to spend any money on lobbying. They are
- 24 supposed to be the insurer of last resort.

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- 1 bill was passed and companies like The Andover
- 2 Group, Donald Vose, who also runs the FAIR Plan,
- 3 non-renewed people. So they act like, oh, we had to
- 4 take all these policyholders because the insurance
- 5 industry that the private companies non-renewed
- 6 people, it was them. It was Donald Vose, and I have
- 7 the list here.
- 8 These companies colluded. They got the
- 9 legislation passed. They got the large share
- 10 territory rate cap taken off and then proceeded to
- 11 systemically non-renew 46 percent of the
- 12 policyholders on Cape Cod. If you follow the time
- 13 line, it's obvious what they did.
- I believe -- and it isn't just my belief --
- 15 that the Massachusetts legislators were misled about
- 16 the intent or the eventual impact of that
- 17 legislation, and they were so upset about it, so
- 18 distraught over it, they filed a legal brief in
- 19 Superior Court that basically said that Jack
- 20 Golembeski, the president of the FAIR Plan, misled
- 21 them in sworn testimony about that filing. So it
- 22 isn't just the citizens that think that things are
- 23 wrong; it's the legislators. I don't believe that
- 24 legislators lightly accuse someone like Jack

- So what brought us here today is the
 - 2 collusion of the industry to systemically non-renew
 - 3 policies on the Cape, force them into the FAIR Plan
 - 4 and then jack the rates, and in so doing this risky
- 5 pool of business that they claim we are, they have a
- 6 loss ratio of about 45 percent. I know a lot of
- 7 insurance companies that would love to have a loss
- 8 ratio of 45 percent. That is an excellent loss
- 9 ratio for any insurance company.

In addition to these rate hikes that they

- 11 put through, the FAIR Plan -- I think it was in
- 12 2007 -- Paula went to the hearing; I was in on the
- 13 hearing on a conference call -- all of a sudden, the
- 14 Division of Insurance allowed the deductibles to go
- 15 on policies. Like, my deductible went from 1
- 16 percent to 2 percent. No rate hearing, no public
- 17 comment. It was considered a rule change, not a
- 18 rate change, and I don't know how the Division of
- 19 Insurance justifies that. They have less exposure
- 20 to wind for roughly the same premium. To me, that's
- 21 a rate change. They are making more money off that
- 22 book of business.
- For instance, in my policy now, if I only
- 24 had a 1 percent deductible instead of 2, it would

- 1 cost me \$25 more a year, and I have got a small
- 2 house. My house is only 964 square feet --
- 3 864 square feet. It's insured for \$177,000 but my
- 4 wind deductible is over \$3,500. Not hurricane, not
- 5 in a storm, any kind of wind, any resulting damage
- 6 from the wind. If a wind storm rips the wires off
- 7 my house and my house burns down, that takes the
- 8 wind deductible.
- 9 Where was I? So in addition to all this,
- so we have got the high rates, the fact that every
- 11 time if we have the sliding deductibles for wind, 2
- 12 percent -- on the Islands, it went from 2 percent to
- 13 5 percent, and I will never understand why that
- 14 wasn't part of a rate filing. That was just wrong.
- 15 That was just wrong that people didn't have the
- 16 opportunity to speak to that at a public hearing.
- 17 But Paula and I fought it, and we didn't win, but I
- 18 still disagree with all that.
- So while all this is going on with the rate
- 20 filing, an increase in the rates, meanwhile the
- 21 insurance industry is pushing for building code
- 22 changes. So they use the current building code to
- 23 estimate the replacement cost of the house. But the
- 24 policy isn't written to replace your house with the

- 1 has not verified the data. How can you have an
- 2 expert witness that hasn't audited or verified the
- 3 data testify, saying in his opinion the rates are
- 4 reasonable? It doesn't make any sense, yet he is
- 5 allowed to testify as a witness.
- The models they use for the hurricane
- 7 modeling, the reinsurance section of the filing,
- 8 they talk about the fact that the more details they
- 9 have in the filing of the data, the better, the more
- 10 reliable the results of the modeling is. Well, the
- 11 FAIR Plan collects all kinds of data on your house.
- 12 As an agent, when you go in, you have to fill out a
- 13 replacement cost estimator, the number of rooms,
- 14 square footage, wood floors, vinyl floors, on and on
- 15 it goes.
- Jack Golembeski sends out his son to do the
- 17 inspection, which we already talked about as a
- 18 conflict of interest. So they collect all this
- 19 data, charge the policyholders for collecting the
- 20 data as part of the rates, and they don't give it to
- 21 the reinsurance company. Then in addition to the
- 22 reinsurance which they buy, which we have already
- 23 said, in my opinion as an insurance professional, I
- 24 don't know why they even need reinsurance, because

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- 1 new building code; it is written so you replace the
- 2 house with like kind of quality of materials. So
- 3 there is a big gap in the coverage that you have for
- 4 your house versus what you are paying for, so that
- 5 is another way that the FAIR Plan is making money on
- 6 something they are never going to have to pay out7 on.
- 8 They give you 10 percent building ordinance
- 9 coverage on the standard policy. I purchased more
- 10 because I am told that the increase cost of
- 11 construction due to the new building code of the
- 12 110-mile-an-hour wind resistance is about 25 to
- 13 30 percent, and a big cost of that is the
- 14 shatterproof windows. So none of that, as far as I
- 15 can tell, is factored into any of these rates, the
- 16 fact that every year your replacement cost goes up
- 17 based on the new building code. But they are not
- 18 providing apples-to-apples replacement cost, and I
- 19 didn't see that anywhere in the rate filing, nor do
- 20 I ever expect to, but it should be in there.
- ISO testifies, or I guess they are going to
- 22 testify, about the rate filing, and they say, "In my
- 23 opinion" -- this is Paul Ericksen -- "the proposed
- 24 rates are reasonable." But before that, he says ISO

- 1 all these companies can back up the FAIR Plan. And
- 2 I often wonder if a lot of the voluntary companies,
- 3 the standard market companies aren't reinsuring
- 4 their book to the extent they could be and they are
- 5 only doing it through the FAIR Plan and we as
- 6 policyholders are paying more than our fair share of
- 7 the reinsurance cost, but that's really hard to
- 8 trace financially. God knows I have tried.
- 9 Which brings us to the new product in town,
- to the CAT bond. In the past few years -- I think this
- 11 is the first filing that ever included the CAT bond.
- 12 I did some research on CAT bonds, and the first
- 13 thing is, CAT bonds aren't insurance products. They
- 14 are insurance-linked securities. So I guess it
- 15 could be argued that it's not even subject to
- 16 insurance regulation, so I don't know why the FAIR
- 17 Plan, the insurer of last resort, a
- 18 quasi-governmental agency set up by the Mass.
- 19 legislature, would be allowed to get into the CAT --
- 20 to do a CAT bond, float a CAT bond. If it's legal
- 21 and allowed, is it a good idea? And why did they
- 22 set it up on the Cayman Islands?
- It was set up -- it's Shore Re, and it was
- 24 set up on the Cayman Islands. Now, you have an

- 1 entity set up by Massachusetts General Law. All of
- 2 a sudden this \$96 or \$94 million CAT bond was set up
- 3 through, I think, Munich Re, and the name of the CAT
- 4 bond is Shore Re, S-h-o-r-e, Re, and it's set up on
- 5 the Cayman Islands and set up as a -- I had the
- 6 legal wording for it, but it's basically from what I
- 7 can tell it's a captive set up in the Cayman
- 8 Islands, which means it's really the FAIR Plan.
- And I don't know how many people are
- 10 familiar with CAT bonds. It's a relatively new
- 10 familiar with CAT bonds. It's a relatively new
- 11 thing, but the people who invest in the CAT bonds,
- 12 they supposedly put up their money and it's held13 somewhere, and if there's a catastrophe loss, they
- le lose their principal, but if there is no catastrophe
- 15 loss, they get about 10 percent interest. So, I
- 16 mean, there's a lot of things I can figure out, but
- 17 I don't really know if CAT bond versus reinsurance
- 18 what the financial implications are for the company,
- 19 what it is for the policyholders. All I know is I
- 20 don't know why something that has such a -- what's
- 21 the word I want for it? Is so important to the
- 22 economic security of this state would be allowed to
- 23 be domiciled in the Cayman Islands, although I do
- 24 know it's got a better tax structure. I don't care

- 1 didn't bring it with me. And I would open up my
- 2 laptop and read the filing, but we would be hear all
- 3 day because there's no page references. I can do it
- 4 if you like.
- 5 Anyway, so some of those companies, some of
- 6 those companies that are new, they are actually
- 7 subsidiaries of the other companies already writing
- 8 in there. So, I mean, they are not really new
- 9 companies. Unless legally the Division of Insurance
- 10 considers a subsidiary of Chubb or Chartis to be a
- 11 new company, they are not new companies. Some of
- 12 the carriers that are considered new aren't rated
- 13 financially. Either they haven't been around long
- 14 enough, or in Narragansett's case, the Narragansett
- 15 does write on the Cape. They have very, very strict
- 16 guidelines, and a lot of people don't qualify for
- 17 them, but they do write on the Cape. They are not
- 18 rated, and they are not going to get rated. We had
- 19 a rep come to our office last week that writes with
- 20 Narragansett, and they have determined they are not
- 21 going to get rated.
- So here you have the Division of Insurance
- 23 in this homeowner report recommending, saying, well,
- 24 we have some new carriers in here, but they are not

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- 1 what Mitt Romney says. I know that setting
- 2 companies up in the Cayman Islands reduces taxes for
- 3 somebody. If I am going too fast, I apologize. I
- 4 just...
- 5 The homeowner report. When this filing was
- 6 filed, the state homeowner report wasn't even
- 7 complete yet. I believe that the FAIR Plan should
- 8 not be allowed to put a rate filing through until
- 9 that homeowner report is complete. Now, we
- 10 requested that it be completed before the hearing,
- 11 and I guess some people hurried up and got it done.
- 12 but they just shouldn't be allowed. And in that
- 13 homeowner report is a couple of points, and I
- 14 believe it was the report was signed by Commissioner
- 15 Murphy, but somewhere in that report it says that
- 16 there is new companies writing policies in this
- state, an influx of new companies writing policies
- 18 in this state, to be exact. And in order to qualify
- 19 as a company writing new policies to make it into
- 20 the report, they have to write ten policies
- 21 somewhere in the state. Well, that's not an influx
- 22 of new companies. Not only is that not an influx of
- 23 new companies, they are not even all new companies.
- 24 Two or three of them and I had the list at home. I

- 1 even carriers that are financially rated. I mean,
- 2 the primary purpose of the Division of Insurance is
- 3 to make sure that insurance companies are solvent,
- 4 so how can the Insurance Division in their report
- 5 recommend at least three or four -- I don't have the
- 6 list -- recommend that people go to one of these
- 7 companies that aren't rated by any other rating
- 8 agencies? Not that I have a lot of faith in rating9 agencies because they rated AIG A+ right up to the
- 10 day they imploded due to the credit default swap
- 11 disaster, but still that is the standard.
- The companies are supposed to be rated, and
- 13 several of them just aren't. And Narragansett might
- 14 not even be available anymore because by not
- 15 choosing to get rated, the insurance agents who
- 16 write with Narragansett, their errors and omissions
- 17 insurance companies are now telling them if you
- 18 write with an unrated company, we won't cover you
- 19 for errors and omissions. So agents are not going
- 20 to write with Narragansett if they can't get -- or
- any unrated company -- if they can't be covered for 22 E&O suits.
- So now Narragansett is coming in the back

1 provide their agents with reinsurance -- I mean E&O

- 2 insurance. I don't know what that is, but I don't
- 3 agree with it. I mean, an agent should have one E&O
- 4 insurance company for their losses, but Narragansett
- 5 has no plan to get rated. I don't agree with that
- 6 either.
- 7 Just a couple of other notes when I was
- 8 going through the filing. Dr. -- is it Derrig?
- **9** Somewhere in his testimony he writes that the FAIR
- 10 Plan has a Constitutional right to return on
- 11 investment. That is not the purpose of the FAIR
- 12 Plan. The purpose of the FAIR Plan is to provide
- 13 basic property insurance at an affordable rate to
- 14 policyholders. These companies, you know, Andover
- 15 Group, Travelers, all these companies that
- 16 non-renewed people on the Cape, they are free to
- 17 make their profit at their voluntary companies.
- 18 They have left the Cape. A lot of them are mutual
- 19 insurance companies. No one stood up and protected
- 20 the mutual policyholders from losing their interest
- 21 as a mutual policyholder in those companies. They
- 22 just took the money and ran, and everyone had to go
- 23 into the FAIR Plan, and now the same people that
- 24 non-renewed everybody now run the FAIR Plan. So if

- 1 in the FAIR Plan. On the FAIR Plan there's supposed
- 2 to be I think it's six, maybe four, representatives
- 3 of the public, and those representatives of the
- 4 public are not supposed to have any insurance
- 5 affiliation. Well, the former Commissioner of
- 6 Insurance, Michael Sabbagh, is one the board of
- 7 directors of the FAIR Plan. How is he not
- 8 affiliated with the insurance industry? He was the
- **9** Commissioner of Insurance I believe during the
- 10 Dukakis administration. I forget exactly when, but
- 11 he was the Commissioner of Insurance.
- The board of directors of the FAIR Plan
- 13 are -- they have like a gag order. They can't talk
- 14 to the public. They won't talk to the public. So
- 15 we have no one on the FAIR Plan that actually
- 16 represents the interests of the policyholders. It's
- 17 all obviously insurance people, and it's all the
- 18 insurance people that non-renewed everybody. So in
- 19 my opinion as a licensed broker -- I have my CPCU
- 20 designation, I have lived on the Cape all my life, a
- 21 12th generation Cape Codder -- I don't know why we
- 22 are at a rate filing hearing and not some sort of
- 23 criminal hearing against the insurance industry for
- 24 doing this to people. And I believe we would be if

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- 1 you look at the time line, it's obvious, it's
- 2 obvious what happened here. And the only hope that
- 3 we have is that the insurance industry, the Division
- 4 of Insurance really looks into this. And like
- 5 Senator Wolf said, not only should we not get a rate
- 6 increase, we should get a rate decrease.
- 7 I just wanted to -- I mean, the FAIR Plan
- 8 is obviously making a lot of money, and I don't
- 9 know, and I hope this comes out in the hearing, and
- 10 I have been trying to find out. What -- I mean,
- 11 there has to be -- the industry just doesn't do this
- 12 for nothing. Everything that has gone on in the
- 13 past eight years -- I have worked in this since
- 14 February 2004 -- there is a reason that they
- 15 non-renewed all of us on the Cape and the coastal
- 16 area and put us in the FAIR Plan. There has to be a
- 17 financial reason. They are getting higher premiums
- 18 with not as good coverage. The wind deductible,
- 19 it's all stacked in their favor. No one stopped it.
- 20 No one stopped it from doing this to people.
- I want to talk a little bit about the board
- 22 of directors of the FAIR Plan. The FAIR Plan, as
- 23 you know, it's just all the same people that run the
- 24 companies that non-renewed everybody and put us all

- 1 they were not exempt from the antitrust law. But
- 2 back then -- I think it was 1944 when they were
- 3 given the exemption from the antitrust laws -- they
- 4 were expected to act honorably, and they just
- 5 haven't. They just haven't.
- 6 I just -- I mean, there's a reason that
- 7 people want the insurance industry not to be
- 8 subject -- you know, they want them to be subject to
- 9 the antitrust laws, is because this kind of thing
- 10 has happened. It's really easy to see in this
- 11 situation the sequence of events. 2003, the
- 12 first -- they filed that bill, and you know that
- 13 they sponsored it because there isn't one legislator
- 14 that I have ever met in the State House that got up
- 15 in the morning and said, "I think I will file a bill
- today to take off the cap and enlarge their
- 17 territory in the FAIR Plan." That just didn't
- 18 happen.
- So they lobbied for the bill, got their
- 20 bill, and then systemically non-renewed everyone on
- 21 the coast so they end up on the FAIR Plan. Then
- 22 they went, "Oh, my God, we have all these people in
- 23 this territory. We need to increase our rates."
- 24 They caused the problem, and then they use it to

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1 justify their rates, and they are making money hand 2 over fist. I don't know how they sleep at night; I

3 have to tell you.

I know if a lot of people on the Cape and sepecially the Islands where their deductible is 5

6 percent, you are talking about people losing their

7 houses over a wind deductible. I don't know.

8 Certainly the people running the FAIR Plan or

9 certainly the people at the top level of insurance

10 companies probably can't relate to that. But, I

11 mean, to me, if I have to all of a sudden pay a

12 \$3,500 wind deductible, I don't pay my mortgage for

13 two months. I am already working seven days a week.

14 I work at an insurance agency during the week, and I

15 have a part-time job on weekends. So if all of a

16 sudden I have to pay a wind deductible that high,

17 and I have a little house, again, you are talking

18 two months I don't pay my mortgage. Two months is

when you go in to start foreclosure proceedings.

20 But you are talking on like a \$300,000 house, a

\$400,000 house, talking huge wind deductibles for

22 these people. And it's financially devastating to

23 them.

So, I mean, I would never -- I am not -- as

1 policies I believe the premium tax is 2.45 percent

2 and the sales tax is 6.25 percent. So every time

3 this person pays an insurance company a dollar

4 instead of buying something out there, the state

5 loses money and then all this money is going to the

6 reinsurance companies or off to the Cayman Islands.

7 So it's -- you know, it's a huge economic impact.

8 There's a lot of things get pulled into it, and it

9 can be a little overwhelming to look at it all. But

10 it's big, big business and it's just -- you just

11 have got to do something about it. I'm sorry, you

12 just do, okay?

I would just -- the comment and I did
appreciate the opportunity to speak, but I have to

15 tell you that comment in the homeowners report

16 saying that Cape homeowners aren't just shopping

17 enough, I mean, that -- I will tell you exactly what

18 it says in a second. Oh, "It appears that consumers

19 who are assigned to the FAIR Plan may not be

20 shopping around aggressively for other coverage." I

21 can't imagine where -- you know, did anyone at the

22 Division of Insurance call around to try to do that

23 themselves? Did anyone actually try, make some

24 calls to the agents and say, "I have property on the

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1 I talked about, people say, well, the 99 movement,

2 people are against profit or capitalism. I am not

3 against capitalism. I am against greed and

4 corruption. I don't deny anyone a reasonable

 ${f 5}\;$ profit. As a matter of fact, I think the FAIR Plan

6 should be made a nonprofit entity. If the insurance

7 industry wants to make profits, they can do it in

8 their standard companies, voluntary companies. But

 ${\bf 9}\;$ the FAIR Plan should be nonprofit with caps on

10 executive compensation so that they can't -- because

11 I know nonprofits doesn't always mean low-paid

12 salaries. But I am horrified. I am horrified at

13 what the insurance industry is doing to people on

14 the coastal areas. I am horrified. I am

15 embarrassed for the industry. I am just -- I

16 haven't fought it for eight years for nothing. I

17 really believe that they are doing horrible things

18 to people and they should be stopped.

So, I mean, I don't want to drone on and on

and on, but there is a lot of data here. It's hardto go through on a rate filing, but this has a huge

22 impact on people's lives. It's a huge impact on the

23 local economies, it's a huge impact on the income

24 that comes into the state, because the FAIR Plan

1 Cape, and I would like to get insurance"? I did.

2 Amica didn't call me back, and other companies don't

3 write. I mean, so before you put a statement in

4 some sort of state report that we are just not

5 shopping around enough, I think someone on the

6 Division of Insurance ought to try it. It's not

7 that easy. It just -- and to me, that one statement

8 says that the Division of Insurance doesn't have an

9 open mind about this problem. We are not all a

10 bunch of rich people on the Cape with waterfront

11 properties. I don't know; it's just isn't right.

I will be submitting written testimony, and

 ${f 13}$ I will ask maybe someone. I do want to find out

14 about the process to make some changes in the

15 process. They need to put the table of contents

16 with page numbers, having more than like ten days or

17 whatever after the filing goes in to respond and to

18 make plans. I mean, everything at the Division of

19 Insurance is stacked in favor of the industry, in my

20 opinion, and it just isn't right. So I guess that's

21 it. I don't know.

22 HEARING OFFICER FARRINGTON: Thank you very

23 much.

24 (Applause)

HEARING OFFICER FARRINGTON: We are now

- going -- we will now -- here is the list of people
- who have indicated that they wish to speak today.
- Gerald Bender?

1

24

1

- **MR. BENDER:** I will be very brief. I just
- want to relate my own tale of financial stress on
- this issue. He have two properties on Cape Cod.
- One is in Harwich where I currently live, and the
- other is in South Dennis where I used to live. Both
- properties are near Route 6, and they may be two to
- three miles from the coast. So to classify these as
- coastal properties is just not right.
- Between the two properties I have had one 13
- claim in 30 years, and that wasn't even weather
- related. So on one of the properties in 2006, I
- paid \$565 to insure that property. The next year
- the premium was \$1,586. Two years after that it was 17
- \$1,996. That has gone down, I will candidly say, to
- \$1,119 this last year, but that's still twice what I
- was paying in 2006. Where I live now, in 2006 I
- paid \$1,671. I now pay \$2,397, a 50 percent
- 22 increase. So I am paying \$1,500 more a year for two
- properties. I don't think the risks have changed. 23
 - HEARING OFFICER FARRINGTON: Thank you.

- 1 Because I have an extensive insurance background. I
- was a property claim officer of an insurance
- 3 company. I was a national account executive. I
- have been in the home offices of most of the
- insurance companies, quite a number of which no
- longer exist. Over the last 25 years I have been in
- 7 many home offices throughout New England, New York.
- I worked in New York City.
- By the way, somebody asked me if I was an
- attorney. I am not. This is my subway suit for New
- York City. And if you have ever had to ride the
- subways in New York City, you know why you need a
- dark suit. 13
- 14 I spent the last 15 years as a property
- general adjuster on Cape Cod, an independent 15
- adjuster. And actually at first, to do some hiding
- from the insurance industry from what I saw and
- hoping that what I saw would not make its way to
- Cape Cod, but it has. And when I saw these
- revelations by Paula and Jane, five, six years ago,
- I said to myself, you know, those are two very
- courageous women, and I don't have that kind of
- courage because I know if I spoke out like that, I
- 24 would no longer have employment or customers in the

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(Applause)

- 2 **HEARING OFFICER FARRINGTON:** Ronald Lasko?
- **MR. LASKO:** Thank you to the Insurance 3
- Commissioner's Office for having this hearing today.
- And I really want to thank Paula Aschettino and Jane
- 6 Logan. I saw them on our Cape Cod cable TV network
- 7 I think it was about five years ago, and I fell out
- of my chair. It was a meeting. Mr. Golembeski was
- part of the meeting, along with some state senators.
- I think Rob O'Leary. I fell out of my chair when it 10
- was revealed that there was an inspection service
- owned by Mr. Golembeski's family. They have
- referenced that before. I am not going to go into
- it in any depth. I further fell out of my chair
- when it was revealed that the FAIR Plan is
- completely controlled by the insurance companies and
- the very insurance companies that are pulling out of
- Cape Cod. I further fell out of my chair that the
- FAIR Plan was purchasing reinsurance. There's no
- need for the FAIR Plan buying reinsurance. They are
- reinsured by the insurance industry, the rates
- business in Massachusetts. It's the same with FAIR
- Plans all across the country. 23
- Now, why did I fall out of my chair? 24

- 1 insurance industry.
- So I am here today because I am not in the
- insurance industry anymore. What I can say to you,
- there is no question that reinsurance piece should
- not be part of the FAIR Plan. There is a conflict
- with the inspection company.
- 7 But I will go even bigger than that. I
- have worked as a catastrophe manager with the Small
- Business Administration, the SBA, as a client. We
- sat down and we would look at claims that were
- coming in, and we used to call them red flags. You
- would like at a claim and say, well, something is
- wrong here; that's a red flag. Something is
- questionable here; that is a red flag. You go to
- about three red flags, you say we have to
- investigate this further. Then if further
- investigation shows more red flags, you say, hey, we
- have to call in bigger guys to investigate this.
- It's the same on a claim file. We are a 19
- major claim office operation or the home office of
- an insurance company, and when all of these things
- keep popping up -- and in fact on the bus up here today when Jane brought up the Cayman Islands, CAT
- 24 bonds, FAIR Plan -- you have red flags to look at,

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- 1 both as an insurance department and as an Attorney
- 2 General's Office. And the red flags are, what is
- 3 this inspection company? Why are they buying
- 4 reinsurance? What is Cayman Islands? I mean, there
- 5 are more red flags popping up here. Why are the
- 6 very insurance companies who pulled out of Cape Cod
- 7 running the FAIR Plan? Why are these rates so high
- 8 when the loss ratios show everything else?
- 9 So I don't want to take anything away from
- 10 what Paula and Jane have done. They have done
- 11 extensive work. I am sure what they submit to you
- 12 is accurate. I just want to say there's a lot of
- 13 red flags here. Is there wrongdoing? I don't know,
- 14 and I am certainly not accusing anybody, but I say
- 15 it's about time it really gets looked into and that
- 16 we move ahead. We should have an insurance industry
- that wants to help the consumers and consumers who
- 18 want to work with the insurance industry. That
- 19 would be my hope for the future.
- I want to see an insurance industry that
- 21 existed 30 years ago when I came into it. That's
- 22 what existed then. I haven't seen that lately. And
- 23 in fact, most people who work on the street handling
- 24 claims and most people in the industry look up here

- 1 that the authorities do what you can to look into
- 2 these red flags, make it transparent. It is what it
- 3 is, and let's all move on and let's see an insurance
- 4 industry that wants to get back to what it once was
- 5 and consumers working together. Thank you very
- 6 much.
- 7 HEARING OFFICER FARRINGTON: Thank you.
- 8 (Applause)
- 9 **HEARING OFFICER FARRINGTON:** Ms. Krouch?
- 10 MS. KROUCH: Hello. I am Kay Krouch or
- 11 Katherine Krouch. I am a Cape Cod resident of
- 12 25 years. We purchased our house about 18 years
- 13 ago. In the current economic time frame when we
- 14 purchased our house, I was only spending one week of
- 15 my salary on insurance. With these rate increases
- 16 and the current rate that is my policy now, I am
- 17 spending two months of my income on insurance. I am
- 18 looking into retiring soon, which is not going to
- 19 happen because taking two months of my Social
- 20 Security check only then leaves me ten months to
- 21 eat, pay my mortgage, put gas in the car, even get
- 22 clothing, maybe even a haircut once a year. So
- 23 retirement is not an option. The policy, as a
- 24 consumer I feel that the value of the policy does

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- 1 and say, what is going on? They see the red flags.
- There's not much you can do in an
- 3 employment-at-will state or while you have people in
- 4 the insurance industry who are designated as
- 5 unprotected employees. If you don't do what you are
- 6 told, you are out. So what I want to see happen
- 7 here is a change in the insurance industry. Get
- 8 back to where you were 30 years ago. Let's get back
- 9 to -- we probably need more insurance companies. We
- 10 have lost 1,000 insurance companies in America,
- 11 dozens in New England, all -- the dozens we lost
- 12 used to write on Cape Cod too. So there is
- 13 something wrong.
- And beyond that and the reinsurance
- 15 issue -- and then I will cut this to what I have to
- 16 say -- I have witnessed the American reinsurance
- 17 companies bought out and sold off to the foreign
- 18 reinsurers. It's all Swiss Re and Munich Re and
- 19 Lloyd's, and what we have now is we no longer have
- 20 an American-owned reinsurance company. So you have
- 21 a reinsurance cartel just the same as an oil cartel,
- 22 and they are playing the same games with these
- 23 costs, which are passed on to the consumer. They24 are inflated and they are excessive. So I would ask

- 1 not warrant the rate that you are charging.
- I had to go through a water pipe break in
- 3 my home, and the paperwork of finding all the
- 4 receipts, taking pictures of everything that I lost,
- 5 I don't know anyone who has gone through and done a
- 6 complete inventory of their home listing pens,
- 7 paper, items, everyday items that you have in order
- 8 to substantiate a claim and then even at that point
- 9 you don't get 100 percent; there are deductibles.

My wind deductible is at \$6,900. Now, if I

- 11 can't afford the premium, where am I going to get
- 12 \$6,900 to even start the repair work? You don't get
- 13 paid on a claim until after you put the money out.
- 14 So that's not going to be an option for me to even,
- 15 when something does get broken, I would then have to
- 16 sell my property. And that would put me out of a
- 17 home, which would put me out of Massachusetts, and
- 18 then I would also lose my career. So we are talking
- 19 about a large hardship on my part.

Now, the FAIR Plan did pick up my policy after Barnstable County refused renewal because of

- 22 the leak. I had been with them for 18 years and
- 23 one -- I guess they paid off, say, \$1,700. They
- 24 canceled me. After the loyalty of 18 years, they

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1 canceled me. I don't think that's right. They have

had quite a bit of my money.

I don't believe the FAIR Plan needs an

4 increase, not with the stated profits. I think the

FAIR Plan should actually be sending money back to

us. If they made a large amount of money, then they

should send it back to their policyholders. So I am

imploring you to do a reduction in the rates to a

reasonable -- to the value the consumer receives.

Thank you. 10

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HEARING OFFICER FARRINGTON: Thank you.

(Applause) 12

HEARING OFFICER FARRINGTON: Chris Zimmer? 13

MS. ZIMMER: That's me, and I guess because 14

I am coming so late in the lineup of speaking, that 15

there is going to be a little redundancy, but I will

try to be brief. 17

I am just going to start out. My final 18

thing was that I was going to say was that I too 19

believe that instead of sitting here debating

whether or not there should be an increase, that 21

there should be a decrease. 22

I want you to know I work at an insurance 23

24 agency on Cape Cod, and I deal with this every day.

1 I am also a FAIR Plan policyholder. One of the

2 things I have noticed is that they have been giving

stepped up the inspections and almost, I am going to

probably more than that, they are coming back with

an increase. And again, everybody knows that you

increase Coverage A, and guess what? Your wind

a whole lot of it, but if we do, you know, they

said that you really -- listen, if you can take in

are -- so they are maximizing their profits.

don't have any other place to go for their

22 live too close to the water. I don't know. Like

23 Jane, a lot of things just aren't right.

deductible goes down, which seems to be they have

And I agree with everybody else that has

enough money to pay the salaries of the people that

work at the FAIR Plan and send out the inspectors,

you are performing a service for people that really

insurance, because the people that own you behind

the scenes and are supporting you because this was

mandated made the decision to drop us because we

I think that if we would outlaw -- oh, by

been crying wind, wind, wind damage. We haven't had

say, 90 percent of the time they are coming back,

themselves an increase right along. They have

1 the way, did I say I work in the insurance industry?

2 Not just in the state of Massachusetts. I had a

3 broker's license in New York a long time ago. And

4 at that time, redlining was illegal in New York

state, and as far as I am concerned, shame on

Massachusetts for allowing it, because that's

exactly what this is. They look at the map, and

there are certain places that these insurance

companies don't want to write, so they don't. How

can you be admitted to the state with all the

privileges that -- you know, as well as having to

comply with the regulations and only be allowed just

to pick and choose? Somehow I have a problem with

that. You can change your rates a little bit if you

want to if that helps, according to what you cede

the risk, but the redlining would probably take care

of the problem, and then we wouldn't have to have 17

the FAIR Plan. And that my be something to consider 18

19

Another problem that I am having with this 20

21 is there are no alternatives to the replacement cost

estimator with the MPIUA, and I find that

unacceptable and inexcusable. I think that there

24 are a lot of certified contractors in the state,

1 don't have a lot to do, and I am sure that they

would be happy for a small fee to come out and look

at my house and say, you know, I think it would cost

\$135 per square foot to rebuild your house," or,

"Maybe it's only \$90 to rebuild your house," and

then calculate the square footage, and that could be

my replacement cost estimator. What's wrong with

that? These people are competent, trained. That's

an alternative to going through the cost estimator

that -- is it Marshall & Swift/Boeckh, whatever

their name is? And it is something to think about,

something I think that needs to come out.

13 As long as we are having a little exposé, I

tell you I have a lot to think about. I have

learned things here today that I wish I hadn't

learned. But -- where was I going with this? A

question was asked. I was attending a professional

insurance women's meeting this past fall, and

someone -- which there were representatives of the

FAIR Plan present. And someone said something about

the fact that the frequency and number of

inspections had increased and what happens if you go

out and you inspect a property and it's actually

24 overinsured. And there's dead silence. And I was,

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1 if anybody here heard about that, I was the one that2 quietly said in the background, "nothing," which is3 exactly what happens.

You need to know that they will jack up
somebody's coverage arbitrarily. And when I say
arbitrarily, I am beginning to feel that way. Yes,
they have their replacement cost estimator, but I am
even questioning the validity of that. I can tell
you right now that if it costs \$287,000 to rebuild
the box that I live in, there is something wrong,
they because it's very basic construction. It's shelter;
that's all I can say. Nothing fancy. And it
wouldn't cost \$287,000 to rebuild the house I live
in. So I would like an alternative method to

As I tell the people that they come in,
"What can you do about my insurance rate? What can
you do about my homeowners?" I say, "First of all,
let's insure it to value. You don't want to
overinsure it and you certainly don't want to
underinsure it for all the obvious reasons." But I
said, "Understand that every thousand dollars that
you increase your Coverage A, this is going to hurt

15 calculate the replacement cost of my house, and I am

a of that was needed and what newscuters did it

1 of that was needed, and what percentage did it

2 represent? And the reason I am concerned about that3 is because I am paying for it along with all the

4 other thousands of people on the Cape that are stuck

5 with this. And if you can think of the one year

6 that you did have to access this reinsurance and you

7 had to use it and you can tell me what percentage

8 that represented of the whole, could you tell me if

9 there was another year that it was used? I am not

10 getting any answers. Nobody is saying, yes, we used

11 it, so I don't know what to think. So if it wasn't

12 used, didn't you get anything back on it?

Then another question is, what is the probability, what is the probability that all of

15 your policyholders would sustain total losses in the

16 same year? I don't know. I think there should be a

17 cap. You want to buy reinsurance? You pay for it,

18 but I think there should be a cap on how much of

9 that cost is passed along to the rest of us.

And at the same time, I am asking that the premium rate be reduced because I don't think that

22 it's reasonable. I don't think that it's fair for

23 all the reasons that all these people have

24 presented, and I think it's time to clean up the

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- 1 you with your wind deductible in the event that you
- 2 have a claim." I have decided that the FAIR Plan
- 3 has calculated this so that none of us will ever
- 4 have any roof damage covered. We will all be buying
- 5 our own new roofs. I have already done that once.
- 6 So if it happens, it will happen.

By the way, we came through beautifully with the wind on the Cape, for the most part. The worst that we experienced was the lack of response

10 by the public utility. And unfortunately I didn't

11 spend the \$10 to buy the refrigerated products

12 coverage, so I was out \$600 worth of goods for my

13 refrigerator and freezer, but at the same time,

14 there was no NSTAR truck in the neighborhood for

15 seven days, and then suddenly the power comes on.

16 Well, better that it come on late than not at all.

17 If I am off topic, I am just going to come back and

18 I am going to address the reinsurance.

I would like to ask you when in all the years that you have been buying reinsurance have you

22 that the FAIR Plan has had to access their

23 reinsurance because of the losses on the Cape?

21 ever had to access it? Has there ever been a year

My next question was, if you did, how much

1 act. You know, it's got to start someplace. Treat

2 other people the way you want to be treated.

I understand business is business and

4 everybody does need to make a profit to stay in

5 business. I don't think the FAIR Plan should be a

6 profit organization. Again, they are performing a

7 service that they are benefiting from anyway. So

8 let's get rid of the profit in the FAIR Plan, give

9 it back to the people that have been paying the

10 salaries and the benefits to you, and clean up the

11 act.

13

(Applause)

HEARING OFFICER FARRINGTON: Thank you.

Daryl Smith? You indicated that you might

15 want to say something.

MR. SMITH: No, it's all been said.

17 **HEARING OFFICER FARRINGTON:** All right,

18 thank you.

19 Mr. Gould?

MR. GOULD: Good morning. Just to start

21 off, I did submit I guess it's a claim or a

22 grievance, and again, thank you to Paula and the

23 Patriot Ledger. I didn't know anything about this

24 until I happened to read about it two weeks ago that

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1 there was actually a hearing. I am not that big on

e-mails and Web sites and all that.

In 1947 my parents bought the house down 3

4 in -- and I am not on the Cape -- 2 Cushing Street

down in Hull, which is several miles away as the

bird flies from this place. And in 2002 my mother

passed away. I bought the house off my brother and

sister and moved in. I have been in Hull basically

since 1949, my whole life.

2004 I decided to clean up all the 10

paperwork and change the first name on the policy

from Quincy Mutual from Phyllis Gould to Randall

Gould. They said wait a minute. A minute later

they came back and told me I was canceled. Didn't

give me a reason why other than have I ever heard of

the hundred year storm. I went through five or six

insurance companies trying to reinsure because I was

coming up with my anniversary of my policy date and

I didn't want to have a house that didn't have any

insurance on it. 20

The house was built in 1928. It hasn't 21

22 changed except for a couple of updates as far as new

heater, some wiring, wallpaper and paint. It's the

24 same house that was built in 1928. I was told that

1 because I live within 1,000 feet of the ocean, I

2 would be in the flood plain. I argued that point.

3 I was told that I would possibly, because I live in

the coast, I would have wind damage. I started asking after about the second or third insurance

6 company if they would come down and look at my

only way I get wind. There's never been a claim on

I then started asking the insurance people

15 how old they were because I remember the Blizzard of

'78, the No Name Storm of '91, Hurricanes Donna,

Bob, Gloria and Irene, and the worst one I heard of

was the Hurricane of '38. There has never been any

water or any wind damage to that house. If you look

at the FEMA map for flood hazard, it shows Cushing

They said, "We are not insuring anybody in

Street, which is 60 feet away from the flood plain

this? How do you justify it?"

according to their map. So I said, "How do you do

that house for wind damage. There's never been a

7 house. I says, "I live between two hills in the

9 I don't get it unless it's westerly. That's the

village of Hull. I don't get wind. I hear it, but

shingle blown off that house in the 62 years I

1 Hull."

I then went and went into the Fair Share

3 Plan, which sure is a play on words from what I can

see. I went from a \$490 bill with Quincy Mutual in

2003 to an \$800 bill with Fair Share in 2004. The

next year I went up to \$1,100. The next year I went

up to \$1,600.

In 2007 they thought they should go out and

9 have my house inspected. Seems fair. Figured they

at least wanted to check if I had smoke detectors

11 seeing it's a 1928 house. They come down, they

12 spent more time. That company was Protect, which is

13 another oxymoron, I guess you want to call it.

Protect. More like they are going to screw you.

15 They spent more time measuring my foundation than

16 they did in the house. When they walked in the

house, they looked around the first floor and only

one room, went upstairs to the attic, which is

now -- which had been done over in 1960, looked

around, you know, Sheetrock walls, go downstairs,

see the new furnace, sees the 150-amp electrical

system that I put in in 1988 and then left.

I got my insurance bill. It went up from 23

24 \$1,600 to \$2,369. When I called the insurance

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1 company to find out why, they said, "Well,

Mr. Gould, you have plaster walls and woodworking."

"Yeah, but half the woodworking is painted, 3

and who puts plaster walls back into a house?"

They said I could have my own person come

in, give an estimate, hire somebody and do a

replacement value.

Now, because of this hearing, I went back

yesterday and looked at my premiums and my

valuation. The house was valued at \$128,000 in 2003

11 by Ouincy Mutual Fire out of Ouincy. Once I started

with Fair Share, it went up to \$192,000, \$225,000,

\$248,000, and then after the assessment, \$448,000.

That's just the house. That's not the foundation or

the land. 15

Now, years ago I found out when I was 16

inquiring about insurance, they say, "Your house

burns down, whatever, you always have the foundation

because it's made out of cement." So I basically

paid for it because my main concern was fire

insurance, because I know goddamn well I am not

going to get hit by any rising of any tide or any

23 wind that comes through our village. I did tell one

24 of the people, I says if I have water in my cellar

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know."

Page 85 Page 87 1 from a flood, it will be five islands in Hull 1 1,100 square feet, relatively small by today's 2 because the mainland will be under water, so will 2 standards. Two full stories. I live 1.250 feet 3 Weymouth Landing, Morrissey Boulevard, the Southeast 3 from the river's seawall. I am over 800 feet 4 Expressway and a host of other places. So that was 4 horizontally away from the flood zone. I am also 5 my problem with this thing. 5 12 feet above the flood zone elevation. My neighbor And in closing, one of the statements that 6 has virtually the identical house. Both houses were 7 I made was on the form -- I had it typed out on the 7 originally two-family, both were converted into 8 computer so they could read it in 14 font -- is that 8 one-families. He did minor renovations to his house basically this is what we call legal stealing. 9 to make it a one-family. Mine needed a little more That's it. Thank you for your time. 10 help. Mine was gutted right down to floor joists 10 11 (Applause) 11 and exterior walls and rebuilt as a one-family HEARING OFFICER FARRINGTON: That concludes 12 inside to my specifications. 12 13 13 the list of people who indicated that they want to Come to find out, we both had appraisals make a statement. Is there anybody here who would 14 done in November of 2010, so we compared notes. 15 like to make a statement at this time? You are 15 Come to find out, it was the same appraisal company. 16 We each made an identical phone call to the allowed to change your mind. MS. LOGAN: May I make one follow-up 17 appraisal company and asked why so high a 17 comment? Just one sentence? 18 replacement value. \$496,000 was placed on my house 18 HEARING OFFICER FARRINGTON: One sentence. 19 as a replacement value. Five years ago before I was MS. LOGAN: Right now? 20 in the FAIR program, my house was insured for 20 21 **HEARING OFFICER FARRINGTON:** Promise? **21** \$223,000, a sizable increase. MS. LOGAN: I promise. I didn't realize --When my neighbor called, he was informed 22 23 these notifications since -- wherever you notify, 23 that they have done renovation work to the house, 24 the hearing, that there is a hearing happening, it 24 and improvements and renovations, of course, add Page 86 Page 88 1 should be publicized in a large share territory. 1 value. I called and asked the same question, and I 2 The fact that this was only publicized in The Boston 2 was told that, "You have an older house. Older 3 Globe when this is such a significant -- if you have 3 houses are very expensive to rebuild." 4 a large share territory, and so much of all this is Well, it's interesting that my house is 5 based around large share territory, you should 5 100 percent new inside from the floorboards up, and 6 advertise the hearing in a large share territory 6 if it was completely being rebuilt, it could not be 7 built with the balloon framing that the house 7 newspaper. (Applause) 8 currently has. It would have to be built to current 8 HEARING OFFICER FARRINGTON: All right. So 9 building code. So we are getting conflicting 9 with that, if nobody else wishes to make a 10 stories from the same appraisal company, let alone statement -- yes? 11 different appraisal companies, but we have no way to MR. FORTIER: Good morning. Thank you for 12 confirm or check the information being used. 12 13 allowing me to speak. My name is Ken Fortier and I 13 My house will not cost \$496,000 to rebuild. live in New Bedford. I would like to comment on the 14 It may cost approximately \$250,000 to rebuild, and availability of information. 15 that includes upscale appliances, fixtures and The methodology and criteria used for 16 accessories. Add another 25 percent profit margin, 16 reconstruction value isn't available to us, the 17 if you will, add another \$10,000 for demolition and 18 homeowners, the ones writing the checks for the 18 removal, assuming the entire house is collapsed in, insurance policy. Why the veil of secrecy? Why no 19 and you have a number around \$322,000. These aren't

23 appraisers.24 As an example, my house has a footprint of

20 disclosure? It does make one wonder about the

22 being used by inexperienced or ill-trained

possibility of arbitrary estimates or flawed data

How do we get from that number to \$496,000? The only thing I see in there is that it results in

21 They are based almost on 30 years' experience as a

20 arbitrary numbers I am pulling out of thin air.

22 civil engineer.

3

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- 1 higher premiums for me as well as the fact that
- 2 since the only potential damage I could incur is
- 3 wind damage, I am left with virtually the entire
- bill for almost any roof repair once my deductible
- falls into place.
- That's all I have to say. Thank you very 6 7 much.
- **HEARING OFFICER FARRINGTON:** Thank you. 8
- (Applause) 9

HEARING OFFICER FARRINGTON: So I think 10

- that concludes the period for public comment in this
- hearing. If you would like to submit written
- commentary, the record will remain open until the
- proceeding is concluded. I want to thank you all
- for coming. 15
- What we are now going to do is take a 16
- break, and counsel for the parties are requested to 17
- remain for a brief scheduling conference with the 18
- presiding officers. 19
- 20 (Recess taken from 12:03 p.m. to
- 12:29 p.m.) 21
- **HEARING OFFICER FARRINGTON:** Before we 22
- begin the scheduling process, I need to advise all
- 24 of you that at this point I am a policyholder of the

2 the FAIR Plan, and have been since July of last 3 year, is that I live in a very old house with very

1 FAIR Plan and the reason that I am a policyholder of

4 old knob and tube wiring, and the voluntary market

is not terribly interested. So even as we speak,

there are electricians at my house tearing it apart

7 and replacing the wiring, and I anticipate that that

9 five or six weeks. And so I felt it was prudent to

MPIUA rate, and I disclosed it to Commissioner

from him a statement that he has made a written

to be deemed likely to affect the integrity of the

services which I will provide in connection with

determine the schedule for cross-examination. I

23 issues may be, and obviously they are linked. So --

don't know what discussions you may have had. I

don't know what the current status of any discovery

MR. MEYER: Maybe I could report on behalf

this, but I wanted you all to know that.

determination as permitted by the state Ethics

Murphy as my appointing authority and have received

Commission that my interest is not so substantial as

So we are here, I think as you all know, to

disclose this potential financial interest in the

work is going to be done probably within the next

- 1 of the three parties?
- **HEARING OFFICER FARRINGTON:** Certainly.
- **MR. MEYER:** What the three parties have
- agreed is that we can schedule Mr. Wackerman's and
- Dr. Derrig's testimony today and should hold off
- temporarily on scheduling Mr. Ericksen's testimony
- pending the resolution of some disputes.
- What the parties have agreed on is
- Mr. Wackerman, Monday, February 27, and if
- necessary, over until Tuesday, February 28;
- Dr. Derrig on Tuesday, February 28, and if necessary
- over to Wednesday, February 29, with the idea that
- we would finish both those two witnesses in those
- three days. 14
- **HEARING OFFICER FARRINGTON:** All right. 15
- The dates are fine for me. Hearing room 1E is not
- available on the 28th. That is this room. 17
- MR. McCALL: That's fine. 18
 - MS. BROOKMAN: Is there another available
- hearing room? 20

19

- 21 **HEARING OFFICER FARRINGTON:** Well, the
- other -- the 28th is a Monday? 22
- 23 **MR. MEYER:** Tuesday.
- 24 **HEARING OFFICER FARRINGTON:** It's a

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1 Tuesday. I think in that case, 1F might be

- available, which is the one next door. It's
- smaller, but I think it's adequate for our purposes.
- MR. MEYER: I'm sure that will be fine. 4
- **HEARING OFFICER FARRINGTON:** So I will make
- sure that we get Room 1F for February 28. That
- seems fine. And you will be filing your response to
- the Attorney General's motion to compel tomorrow?
- **MR. MEYER:** Yes, Madam Hearing Officer, we 9 10 will.

HEARING OFFICER FARRINGTON: And have any 11

of those issues been resolved, or is that asking

13

MR. MEYER: None of those issues have been 14

- resolved as of this moment. I could further report 15
- to the Hearing Officers that I made the inquiry as
- requested by the Hearing Notice and the regulations
- as to whether there are any stipulations possible as
- of now, issues or what have you, and the answer is
- 20 nothing that we can report to you as of now.

HEARING OFFICER FARRINGTON: Okay. 21

- MR. MEYER: And with respect to the AG and 22
- 23 SRB witnesses, I think the parties agree that it is
- 24 somewhat premature to schedule them as of now

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	uary 19, 2012		Division of insurance, MPTUA Rate Filings
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1	because our action has not yet been scheduled. But	1	anything else that we need to discuss right now,
	they have told me who their witnesses probably are,		then? Or any other issues anyone wishes to raise?
	and we could probably schedule them relatively soon	3	MS. BROOKMAN: No.
	once the Ericksen schedule has been settled, which	4	MR. McCALL: No.
	is not settled as of now.	5	HEARING OFFICER FARRINGTON: Okay. Thank
6	HEARING OFFICER FARRINGTON: And how many		you all.
_	of them are there?	7	(Whereupon, the hearing was
8	MR. McCALL: We will have two, most likely.	8	adjourned at 12:36 p.m.)
9	MS. BROOKMAN: We will have one or two.	9	adjourned at 12.30 p.m.)
10	HEARING OFFICER FARRINGTON: And this may	_	
1	be a little too theoretical as a question, but do	10	
	you have any sense that you would be prepared to	11	
		12	
	hear testimony from Mr. Ericksen earlier than	13	
	March or not?	14	
15	MS. BROOKMAN: We don't think it's likely	15	
	because we need to read the material before.	16	
17	HEARING OFFICER FARRINGTON: All right. Is	17	
	that	18	
19	MR. McCALL: I would think that's	19	
	reasonable. We don't know what the material is that	20	
	is going to be produced.	21	
22	MR. MEYER: I don't disagree with that, but	22	
	let me add one thing for your information. The only	23	
24	materials in our view that the AG and the SRB need	24	
	Page 94		Page 96
	1 ago 04		i age so
		1	_
	to cross-examine Mr. Ericksen are the materials that	1 2	CERTIFICATE
2	are subject to a motion to compel, not the materials	2	CERTIFICATE I, Nancy M. Kingsbury, Registered
2	are subject to a motion to compel, not the materials that are subject to the two proposed subpoenas. As	3	CERTIFICATE I, Nancy M. Kingsbury, Registered Professional Reporter, do hereby certify that the
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